### OFFICE OF THE COUNTY AUDITOR

KANE COUNTY GOVERNMENT CENTER

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# AUDIT OF ANIMAL CONTROL DEPARTMENT COVERING FISCAL YEARS 2008, 2009, AND 2010. APRIL 6, 2011

#### INTRODUCTION:

An internal audit of the Kane County Animal Control Department was conducted covering fiscal years 2008, 2009, and 2010. Audit objectives were: 1) examine controls over cash receipts; 2) examine controls over expenditures; and 3) examine controls over regulated pharmaceuticals.

The Animal Control Department is located just southwest of the intersection of Peck and Keslinger Roads at 4060 Keslinger Road in Geneva. The department occupies a building completed for Animal Control in fiscal 2007. It's mission includes rabies vaccination and registration of domesticated dogs and cats in Kane County. Related to this mission are its activities attendant to animal bites, containment of stray animals, and investigation of nuisance complaints and neglected or abused dogs. The Department focuses on unincorporated Kane County and twenty municipalities that contract for services. The current staff of 12 includes three wardens, one kennel manager, three kennel assistants, three office assistants, an administrative officer and administrator. During the term of the audit, Mary Lawrie served as Administrator. At Ms. Lawrie's retirement in early March 2011, Sharon Verzal was appointed Acting Administrator. Since the department is managed by a non-veterinarian administrator, there is a contract veterinarian, as required by statute. During the term of the audit, Dr. Jane Davis DVM, has served as veterinarian for Animal Control.

We surveyed financial statements for the periods under audit and noted the negative fund balance for each year. This negative fund balance is due to advances from the county's general fund and capital fund to help finance the construction of the Animal Control building. The Capital Projects Fund advanced \$934,580 and the General Fund advanced \$598,150. The Animal Control Fund is repaying these advances over ten years ending fiscal 2017. We include abbreviated financial statements covering six years to include before and after the construction period.

#### **OBJECTIVE 1: Examine Controls Over Cash Receipts**

We selected a sample of deposits from the audit period using the dollar unit sampling method. These deposits totaled approximately 14% of revenues received. We matched entries on the financial system with deposits received by the bank. Deposits were made in a timely manner, records documenting transactions were in order and no exceptions were noted.

#### **OBJECTIVE 2: Examine Controls Over Disbursements**

We selected a sample of expenditures from the audit period using an interval method. Beginning with the fifth, we picked every twenty-fifth invoice. We checked that the invoice was present, that management approval was present, and that it was an appropriate purchase. Our sample totaled

\$22,677.64. This was 4.5% of non-payroll expenditures. All documents were in place and management approvals present. No exceptions were noted.

**OBJECTIVE 3: Examine Controls Over Regulated Pharmaceuticals** 

Animal Control staff use three regulated pharmaceuticals: 1) Ketamine, a tranquilizer, which is used independently, or in a solution with a non-regulated substance; 2) Fatal Plus, a brand name for sodium pentobarbital, a euthanasia drug; and, 3) Butorphanol, a sedative, also known as Torbugesic. Logs are kept of each usage of these substances. During the audit, the recently appointed acting administrator developed an improved logging form to include listing the reason for amounts wasted and will require signatures at each entry instead of initials. This new form will be introduced as each current log sheet is finished. Audit took a physical inventory of these items and verified quantities with the logs. Audit surveyed the logs and observed the quantities noted as waste. The amounts listed were within tolerances considered acceptable in a veterinary/medical environment.

#### Finding #1:

We observed that the regulated pharmaceuticals are secured in a fireproof safe. The safe was accessible by all Animal Control staff. During the audit we recommended that access be limited to staff whose duties included usage and monitoring of these pharmaceuticals, namely the veterinarian, certified euthanasia technicians, and administrator. We also recommended a periodic inventory verification be conducted and documented. The administrator has implemented new limited access procedures, and will conduct a monthly physical inventory, and document these results. We recommend that the Executive Director of Public Health, to whom the Animal Control Administrator reports, include this in his monitoring activities.

#### **CONCLUSION:**

Within the scope of our examination, Audit found the internal controls in the Animal Control Department functioning well. Substantive testing in the three areas of our audit program showed no exceptions. Recommendations to enhance inventory controls of regulated substances were implemented during the audit.

#### Responses to Audit Report

According to Kane County Code section 2-192, elected officials and department heads have 30 days to respond to audit findings pertaining to their areas of responsibility. The Auditor's Office thanks Executive Director Paul Kuehnert for his timely response. The response is included as the final page of this five(5) page audit report document.

The Auditor's Office wishes to express our appreciation to Paul Kuehnert, Health Department Executive Director, retired Administrator Lawrie, Acting Administrator Verzal, and department staff for their time and cooperation in the conduct of this audit.

Respectfully submitted,

William F. Keck County Auditor John F. X. Harahan Deputy Auditor

Report Issued April 19, 2011

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30-Nov-10 30-Nov-09 30-Nov-08 30-Nov-07 30-Nov-06 30-Nov-05 Assets Cash & Investments 454,875 473,903 507,698 563,804 386,907 979,866 Petty Cash 10 10 10 10 10 10 Interest Receivable 430 693 2,791 Accounts Receivable 77,651 96,537 73,995 Other Accounts Receivable 15,192 13,195 56,626 Total Assets 470,507 487,801 567,125 641,465 483,454 1,053,871 Liabilities 9,229 Accounts Payable 11,910 4,299 1,725 15,920 9,472 **Accrued Liabilities** 3,937 Payroll Payable 24,020 26,338 22,493 22,892 19,293 13,565 1,535,141 Due To Other Funds Due to 001 - General Fund 478,520 598,150 418,705 538,335 Due to 500 - Capital Projects 654,206 747,664 841,122 934,580 **Total Liabilities** 1,252,976 1,404,074 1,569,916 1,570,354 23,037 1,111,158 **Fund Equity** Fund Balance - Unreserved (640,651)(765, 175)(836,949)(928,451)(1,086,900)1,030,833 **Total Fund Equity** (640,651)(765, 175)(836,949)(928,451)(1,086,900)1,030,833 FY2010 FY2009 FY2008 FY2007 FY2006 FY2005 Revenues 809,564 706,378 587,290 770,963 759,812 861,320 Charges for Services Fines 13,477 9,815 16,945 25,502 28,864 3,940 25,904 36,985 10,380 21,452 8,409 12,236 Reimbursements 46,503 26,717 5,780 14,436 22,909 Interest 3,526 8,953 6,694 965 Miscellaneous 4,129 4,176 12 **Total Revenues** 817,998 816,568 912,034 886,121 790,166 631,148 **Expenditures** Personnel Services 315,727 231,867 **Full-Time Salaries** 379,361 408,435 404,251 372,377 Part-Time Salaries 7,290 3,585 9,012 31,698 30,929 41,302 34,691 26,431 23,851 **Overtime Salaries** 445,553 414,358 345,743 264,730 **Total Personnel Services** 411,059 439,364 Benefits 130,126 140,199 139,808 142,419 107,523 78,420 108,127 89,720 Contractual Services 103,780 108,901 88,120 85,366 Commodities 66,923 73,694 42,337 29,285 61,451 77,195 9,081 Capital 49,075 21,439 625,169 462,155 693,474 744,794 820,532 727,672 **Total Expenditures** Excess (Deficiency) of Revenues 124,524 71,774 91,502 158,449 164,997 168,993 Over Expenditures Other Financing Sources (Uses) Transfers Out (2,282,730)Total Other Financing Sources (Uses) (2,282,730)124,524 71,774 91,502 158,449 (2,117,733)168,993 Net Change In Fund Balance **Fund Balance At Beginning Of Year** (836,949)(928,451)(1,086,900)1,030,833 861,840 (765,175)

(765, 175)

(836,949)

(928,451)

(1,086,900)

1,030,833

(640,651)

Fund Balance At End Of Year

<sup>&</sup>lt;sup>1</sup> Fiscal 2010 balances are preliminary. Remaining years from audited financial statements.



# Kane County Health Department

Paul Kuehnert, MS, RN Executive Director

14 April 2011

www.kanehealth.com

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Public Health Center 1750 Grandstand Place Elgin, Illinois 60123 847.695.0848

Dear Mr. Keck,

I am in receipt of your report, "Audit of the Animal Control Department Covering Fiscal Years 2008, 2009 and 2010." Acting Administrator Sharon Verzal and I would like to thank you for your thorough review of our controls over financial receipts and disbursements as well as controlled substances. I agree with your finding regarding the need to enhance controls over the controlled substances in the facility. As you have noted in your report, Acting Administrator Verzal has already implemented your recommendation regarding restricting access to those substances to the Administrator, Deputy Administrator (County Veterinarian) and the two Certified Euthanasia Technicians. Ms Verzal has also improved the logging of these substances and their use and is instituting written policy and procedures governing their use and the logging of same. As part of my regular monitoring activities of Animal Control, I will conduct periodic, unannounced visits to review and inspect all pharmaceuticals, including the controlled substances, and review and inspect the controlled substance log for compliance with Department policy and procedures.

Again, thank you for your audit of the Animal Control Department.

Sincerely yours,

Paul Kuehnert Executive Director

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